

CIA/OCI/BRIEF 042-73
21 SEPTEMBER 1973

Approved For Release 2001/08/14 : CIA-RDP85T00875R000600050038-6

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TO: EUROPEAN BRIEF 042.

ITEMS MARKED * HAVE BEEN COORDINATED WITH THE DEPARTMENTS OF STATE AND DEFENSE.

1. //WEST GERMANY-USSR: BONN AND MOSCOW WILL PROBABLY BEGIN NEGOTIATIONS EARLY NEXT MONTH ON EXCHANGING MILITARY ATTACHES. AGREEMENT HAS ALREADY BEEN REACHED ON SOME DETAILS, AND BONN EXPECTS THE ATTACHES TO BE AT THEIR RESPECTIVE POSTS BY ABOUT THE FIRST OF THE YEAR.//

//THE SUBJECT WAS BROACHED BY BRANDT'S OSTPOLITIK ADVISER, EGON BAHR, IN TALKS WITH SOVIET FOREIGN MINISTER GROMYKO LAST OCTOBER. PROGRESS HAS BEEN SLOW; THE TWO COUNTRIES INFORMALLY AGREED IN JUNE THAT THE RESPECTIVE STAFFS SHOULD BE LIMITED TO 12 PERSONS, SIX OF WHICH WOULD BE MILITARY OFFICERS WITH DIPLOMATIC STATUS.//

//BONN AND MOSCOW RESUMED DIPLOMATIC RELATIONS IN 1955, BUT THE QUESTION OF ASSIGNING MILITARY ATTACHES WAS DEFERRED LARGELY BECAUSE BOTH SIDES RECOGNIZED IT WAS INEXTRICABLY INVOLVED WITH THE THORN: PROBLEM OF FOUR-POWER RIGHTS "IN

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GERMANY AS A WHOLE." THE GENERAL IMPROVEMENT IN SOVIET RELATIONS WITH WESTERN EUROPE AND WITH WEST GERMANY IN PARTICULAR, HOWEVER, HAS PAVED THE WAY FOR PROGRESS.//

//ONE SPECIFIC CONCERN IS THAT THE EXCHANGE OF ATTACHES MIGHT AFFECT THE STATUS OF THE US, UK, AND FRENCH MILITARY LIAISON MISSIONS ACCREDITED TO THE GROUP OF SOVIET FORCES IN EAST GERMANY. SOME OF THIS CONCERN WAS RELIEVED THIS SUMMER, HOWEVER, WHEN THE SOVIETS REVISED THE PASSES USED BY THE WESTERN MISSIONS, SUGGESTING THAT THEY DO NOT INTEND TO UNILATERALLY ABROGATE THE MISSIONS. BONN OFFICIALS, MEANWHILE, HAVE ASSURED WESTERN DIPLOMATS THAT THE SOVIET ATTACHES IN BONN WILL BE RESTRICTED TO DEALING WITH THE BUNDESWEHR, THUS PRESERVING THE NEED FOR SOVIET LIAISON MISSIONS TO DEAL WITH THE WESTERN FORCES. (SECRET)//

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00000000000000000000//THE ITALIANS HAVE INDICATED A WILLINGNESS TO SEE THE CONFERENCE OF WESTERN PARTIES FOLLOWED BY A MEETING OF COMMUNIST PARTIES FROM BOTH WEST AND EAST EUROPE. [REDACTED]

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THERE IS NO AGREEMENT AMONG THE MAJOR WESTERN ■■■PARTIES ON WHETHER THE MEETING SHOULD BE A TWO-STAGE AFFAIR. THIS QUESTION MAY BE ONE OF THE MAJOR TOPICS ON THE STOCKHOLM AGENDA. {SECRET} //

3. USSR: A BASIC SOVIET CONCERN UNDERLYING DEBATES OVER

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THE JEWISH EMIGRATION POLICY--THAT EVEN CAREFULLY CONTROLLED JEWISH EMIGRATION MAY WHET THE DESIRES OF OTHER SOVIET MINORITIES TO EMIGRATE--IS BECOMING A REALITY. THE ETHNIC GERMANS HAVE LONG HAD THEIR OWN REASONS FOR WISHING TO EMIGRATE, BUT SOVIET OFFICIALS WILL VIEW SOME OF THEIR RECENT ACTIVITIES AS BEING INSPIRED BY THE JEWISH EXAMPLE. //THE WEST GERMAN EMBASSY IN MOSCOW ESTIMATES THAT// 150,000 ETHNIC GERMANS (ABOUT ONE TENTH OF THE ESTIMATED SOVIET GERMAN POPULATION) ARE NOW ACTIVELY TAKING STEPS TO TRY TO EMIGRATE.

25X1C //ACCORDING TO [REDACTED] AT LEAST 30,000 ETHNIC GERMANS HAVE SIGNED PETITIONS CALLING FOR THE RIGHT OF REPATRIATION TO THEIR ETHNIC "HOMELAND." THEY CONSIDER THAT REPATRIATION IS THEIR ONLY RECOURSE IN THE FACE OF A "PATTERN OF ANTI-GERMAN DISCRIMINATION IN THE USSR." [REDACTED] THEIR LACK OF A NATIONAL TERRITORY, AND THE CONSEQUENT DIFFICULTY IN MAINTAINING THE GERMAN LANGUAGE AND CULTURE.

A RECORD 3,300 ETHNIC GERMANS EMIGRATED FROM THE USSR IN 1972, LARGELY BECAUSE THE SOVIETS ALLOWED AN ALL-TIME MONTHLY

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HIGH OF 2,595 EMIGRANTS TO LEAVE FOR THE FRG IN NOVEMBER. THIS MOVE APPARENTLY WAS TIMED TO COINCIDE WITH FRG FEDERAL ELECTIONS AND SOVIET ANXIETY OVER THE PROSPECTS FOR THE BRANDT GOVERNMENT AND ITS DETENTE POLICIES. A TOTAL OF 2,450 EMI-GRANTS HAVE BEEN PROCESSED SINCE THE BEGINNING OF 1972, WITH EMIGRATION RUNNING UNEXPECTEDLY HIGH FOR THE PERIOD FROM APRIL TO MID-SEPTEMBER (BEFORE AND AFTER BREZHNEV'S VISIT TO THE FRG). IF THIS RECENT MONTHLY LEVEL IS SUSTAINED FOR THE RE-MAINDER OF 1973, THE TOTAL WOULD EQUAL OR SURPASS THE 1972 RECORD. HOWEVER, PRESENT STRAINS IN OVERALL SOVIET - WEST GERMAN RELATIONS, INCLUDING BREZHNEV'S IMPATIENCE AT THE SLOW PACE OF ECONOMIC DETENTE AND RECENT SHARP FRG OFFICIAL CRITICISM OF SOVIET TREATMENT OF INTERNAL DISSIDENTS, MAY WELL TRANSLATE INTO A TOTAL EMIGRATION FIGURE LOWER THAN LAST YEAR'S TOTAL. (CONFIDENTIAL)

4. //USSR: THE USSR HAS INFORMED THE US AND THE UK (THE OTHER CO-SPONSORS OF THE NONPROLIFERATION TREATY--NPT) OF ITS WILLINGNESS TO ACCEPT FORMALLY THE LIST OF NUCLEAR MATERIALS

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AND EQUIPMENT THAT, IF EXPORTED, WOULD REQUIRE THE IMPORTING COUNTRY TO ACCEPT IAEA SAFEGUARDS. THE LIST WAS DEVELOPED BY A NUMBER OF WESTERN IAEA MEMBERS WITHOUT SOVIET PARTICIPATION. MOSCOW'S DECISION TO ADHERE WILL ELIMINATE WHAT WOULD HAVE CAUSED SOME SUBSTANTIAL PROBLEMS IN ENFORCEMENT. THE SOVIETS ALSO APPEAR RELAXED OVER THE REMAINING HANGUPS: THE LACK OF FRENCH ADHERENCE TO THE NPT AND THE EC TREATY REQUIREMENTS THAT CALL FOR THE FREE CIRCULATION OF GOODS (INCLUDING, IN THEORY, NUCLEAR MATERIALS) WITHIN THE COMMUNITY. (CONFIDENTIAL)//

5. ROMANIA: SPEAKING IN TRUJILLO, PERU, WHERE HE IS ON THE LAST LEG OF HIS ABBREVIATED LATIN AMERICAN TRIP, ROMANIAN PRESIDENT CEAUSESCU SAID HIS GOVERNMENT WILL NOT RECOGNIZE THE JUNTA THAT REPLACED PRESIDENT SALVADOR ALLENDE. CEAUSESCU WAS TO HAVE SPENT FIVE DAYS IN CHILE (21-25 SEPTEMBER), BUT THE COUP FORCED A CHANGE IN HIS PLANS. HE WILL RETURN TO BUCHAREST ON 20 SEPTEMBER.

RUMANIA THUS BECOMES THE FIRST EASTERN EUROPEAN STATE TO ANNOUNCE ITS REFUSAL TO RECOGNIZE THE NEW GOVERNMENT IN SANTIAGO.

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IN SO DOING, BUCHAREST CONTINUES TO BE A STEP AHEAD OF ITS WARSAW PACT ALLIES AND KEEPS UP THE PRESSURE ON THEM TO MAINTAIN AN EQUALLY FIRM STAND AGAINST ALLENDE'S SUCCESSORS. FOR CEAUSESCU, ALLENDE'S OUSTER WAS SOMETHING OF A PERSONAL BLOW. HE HAD VIEWED THE CHILEAN LEADER AS A KINDRED SOUL, FACED WITH SIMILAR PROBLEMS OF REAL OR IMAGINED FOREIGN MACHINATIONS. CEAUSESCU HAD APPARENTLY ALSO HOPED TO USE HIS VISIT TO CHILE TO DRAW THE TIES BETWEEN ROMANIA AND THE THIRD WORLD A LITTLE TIGHTER. (CONFIDENTIAL)

6. CZECHOSLOVAKIA: PRAGUE'S CONTRIBUTION TO THE CURRENT BLOC-WIDE ANTI-PEKING PROPAGANDA CAMPAIGN NOW INCLUDES ATROCITY STORIES IN ADDITION TO CHARGES OF IDEOLOGICAL TREASON. THE VEHICLE IS A LENGTHY EXCERPT FROM A RECENT MONGOLIAN SERIES ENTITLED "DOCUMENTS AND EYEWITNESS REPORTS ON THE PRC'S POLICY TOWARD SOCIALIST MONGOLIA," PUBLISHED IN THE PARTY DAILY RUDE PRAVO.

THE ARTICLE MAINTAINS THAT THE PRC HAS SYSTEMATICALLY CARRIED OUT ANTI-MONGOLIAN ACTIVITIES ALMOST FROM ITS INCEPTION.

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IT CHARGES PEKING WITH STAGING 151 "PROVOCATIVE MILITARY EXERCISES" IN THE FRONTIER AREA SINCE 1969 AND INCITING SUBVERSIVE ACTIVITY IN MONGOLIA. THE ARTICLE PARTICULARLY FOCUSES ON THE BRUTALITY OF PEKING'S "SIGNIFICATION" CAMPAIGN, WHICH IT CLAIMS IS AIMED AT THE "LIQUIDATION" OF CHINA'S OWN MONGOLIAN MINORITY. THE EXPOSE OF THE PRC'S "RACIST" POLICIES IS ~~REPLICA~~ WITH LURID DETAILS OF TORTURE TOLD BY VARIOUS REFUGEES. PRAGUE'S REPRINT IS THUS DESIGNED TO PRODUCE A SHUDDER AMONG THE PEOPLE AS WELL AS OUTRAGE AMONG THE IDEOLOGUES. (CONFIDENTIAL)

9. POLAND: POLISH FOREIGN MINISTER OLSZOWSKI'S OFT-POSTPONED TRIP TO ITALY IS NOW SCHEDULED FOR EARLY NOVEMBER. HE PLANS AN OFFICIAL PROGRAM OF TWO OR THREE DAYS, DURING WHICH HE WILL HAVE A PRIVATE AUDIENCE WITH THE POPE, AND ANOTHER TWO OR THREE DAYS OF SIGHTSEEING.

THE MAJOR OBSTACLE TO IMPROVED RELATIONS BETWEEN WARSAW AND THE VATICAN HAS BEEN THE OPPOSITION OF THE POLISH CHURCH HIERARCHY. ALTHOUGH THE GIEREK REGIME HAD MADE SOME PROGRESS IN IMPROVING ITS RELATIONS WITH THE EPISCOPATE, WHICH IS LED

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BY THE FORMIDABLE AND HIGHLY CONSERVATIVE CARDINAL WYSZYNSKI, FORWARD MOVEMENT CAME TO A HALT WHEN THE REGIME ANNOUNCED ITS EDUCATIONAL REFORM PROGRAM. IN ESSENCE, THE PROGRAM, EXPECTED TO BE ENACTED NEXT MONTH, WOULD TAKE ELEMENTARY SCHOOL CHILDREN AWAY FROM THEIR VILLAGE SCHOOLS TO LARGER CENTRALIZED SCHOOLS AND KEEP THEM IN CLASSES UNTIL 5:00 PM. SCHOOL NOW GETS OUT AT 1:00 PM AND CHILDREN HAVE THE AFTERNOON FOR RELIGIOUS INSTRUCTION.

WARSAW PRESUMABLY BELIEVES THAT A PAPAL RECEPTION OF OLSZOWSKI WILL STRENGTHEN ITS HAND IN DEALING WITH THE EPISCOPATE AND WITH POSSIBLY NEGATIVE POPULAR REACTION TO THE REFORM. HAVING MADE A MAJOR CONCESSION IN JULY BY CANCELLING SOME CHURCH DEBTS, THE REGIME PROBABLY BELIEVES IT HAS DEMONSTRATED ITS GOOD WILL AND CAN CLAIM THAT LOCAL CHURCH AUTHORITIES ARE BEING UNREALISTIC AND ARE ESCALATING THEIR DEMANDS.

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ROME SEEMS PREPARED TO [REDACTED] SEE THE EDUCATIONAL REFORM AS A RESPONSE TO A SOVIET DEMAND THAT THE POLES ESTABLISH A MORE "MARXIST" EDUCATIONAL SYSTEM;

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O **NEW** **BOOKS** **AND** **RECORDS**

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INSIST THAT THE POLISH EPISCOPATE HAS NO OBJECTION TO THE POPE
RECEIVING OLSZOWSKI. {CONFIDENTIAL} E-2 IMPDET.H

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WESTERN HEMISPHERE BRIEF 042

ITEMS MARKED & HAVE BEEN COORDINATED WITH THE DEPARTMENTS OF STATE AND DEFENSE.

21.//CHILE: ATTACKS ON SECURITY FORCES APPEAR TO BE TAPERING OFF. SANTIAGO AND THE PROVINCES WERE QUIET YESTERDAY ALTHOUGH ARRESTS OF EXTREMISTS AND RAIDS IN SEARCH OF WEAPONS HAVE INCREASED, ACCORDING TO RADIOBROADCASTS.

THE REGIME NOW SAYS THAT MANY OF THE 5,200 PERSONS UNDER ARREST ARE INNOCENT OF ANY WRONGDOING AND WILL BE FREED AFTER QUESTIONING. IT CLAIMS THE ARRESTS WERE JUSTIFIED BY THE NEED TO PREVENT THE ESCAPE OF THOSE SUSPECTED OF ARMED RESISTANCE OR SABOTAGE. THE LATTER WILL BE TRIED BY MILITARY COURTS.

ACCORDING TO JUNTA PRESIDENT PINOCHET, THE COURTS WILL DEAL SEVERELY WITH FOREIGNERS WHO HAVE KILLED CHILEANS. IT IS STILL UNCLEAR WHAT THE GOVERNMENT INTENDS TO DO WITH THE REST OF THE THOUSANDS OF FOREIGNERS WHO ARE ALLEGEDLY ILLEGAL RESIDENTS. FOREIGN MINISTER HUERTA HAS TOLD THE UN REFUGEE COMMISSION THAT CHILE WILL NOT SEND POLITICAL REFUGEES BACK TO

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THEIR OWN COUNTRIES AGAINST THEIR WILL. SOME EXPULSIONS HAVE
 ALREADY TAKEN PLACE, HOWEVER.

THE JUNTA IS TO BEGIN ITS ECONOMIC RESTRUCTURING EFFORT IN
 EARNEST TODAY, THE FIRST REGULAR WORKDAY SINCE THE COUP. GOV-
 ERNMENT WORKERS HAVE BEEN TOLD THAT IF THEY DO NOT APPEAR TODAY
 THEY WILL LOSE THEIR JOBS. THERE MAY BE ABSENTEEISM BY THE
 SUPPORTERS OF THE PREVIOUS REGIME.

POSSIBLY IN AN EFFORT TO REDUCE POTENTIAL LABOR PROBLEMS,
 INITIAL GOVERNMENT PLANS FOR THE STATE-OWNED SECTOR OF THE
 ECONOMY MAY INCLUDE TURNING OVER TO THE WORKERS AS MUCH AS 50-
 PERCENT OWNERSHIP OF ENTERPRISES AND SELLING THE REMAINDER TO
 THE PUBLIC. SUCH A SCHEME COULD SALVAGE A SENSE OF PARTICIPA-
 TION FOR THE WORKERS. COMPANIES TAKEN OVER BY THE ALLENDE
 GOVERNMENT BUT NOT LEGALLY OWNED BY THE STATE REPORTEDLY WILL
 BE RETURNED TO THEIR OWNERS. THE JUNTA APPEARS TO BE COORDINA-
 TING ITS ECONOMIC POLICY WITH PRIVATE-SECTOR INTEREST GROUPS.
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2. NICARAGUA: MEMBERS OF THE SANDINIST NATIONAL LIBERATION FRONT, A SMALL EXTREMIST GROUP THAT HAS BEEN INACTIVE FOR THE LAST SEVERAL YEARS, APPARENTLY HAVE CLASHED WITH THE NATIONAL GUARD FOR THE FIRST TIME SINCE THE EARTHQUAKE. THE US EMBASSY IN MANAGUA REPORTS THAT NICARAGUAN MEDIA ARE BLAMING THE GROUP FOR TWO ARMED SKIRMISHES WITH THE NATIONAL GUARD THAT OCCURRED ON 18 SEPTEMBER NEAR A PROVINCIAL VILLAGE. THREE GUARDSMEN REPORTEDLY WERE KILLED IN THE FIRST ENCOUNTER AND A FOURTH IN THE SECOND INCIDENT. TWO "GUERRILLAS" WERE REPORTED KILLED AND TWO OTHERS CAPTURED. SECURITY FORCES ARE CONDUCTING INTENSIVE SWEEPS IN THE AREA.

THE SANDINIST GROUP, WHICH WAS THE RECIPIENT OF CUBAN SUPPORT DURING THE EARLY 1960'S, IS BELIEVED TO HAVE DETERIORATED INTO A MINUSCULE AND LOOSELY ORGANIZED FRONT FOR YOUTHFUL OPPONENTS OF STRONGMAN SOMOZA. EXCEPT FOR SMALL-SCALE AND SPORADIC INCIDENTS THAT HAVE BEEN ATTRIBUTED TO IT IN RECENT YEARS, IT HAS REMAINED UNDERGROUND AND ON THE DEFENSIVE. IF THE LATEST ENCOUNTER INDEED DID INVOLVE SANDINIST MILITANTS,

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IT PROBABLY WAS THE RESULT OF A SUCCESSFUL NATIONAL GUARD
SEARCH OPERATION AGAINST THE GROUP RATHER THAN THE OPENING OF
A NEW GUERRILLA CAMPAIGN. (CONFIDENTIAL) E-2IMPDET.1

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EAST ASIA BRIEF 042.

1. CHINA-VIETNAM: PEKING IS STILL TREATING VIETNAM DEVELOPMENTS WITH GREAT RESTRAINT, LIMITING ITS COMMENTS TO EXPRESSIONS OF CHINESE SUPPORT FOR THE VIETNAMESE COMMUNISTS IN THE CONTEXT OF POST-WAR ECONOMIC AND POLITICAL RECONSTRUCTION. CHINA MARKED NORTH VIETNAM'S NATIONAL DAY ON 2 SEPTEMBER MORE QUIETLY THAN AT ANY TIME DURING THE WAR YEARS. IT WAS YEH CHIEN-YING WHO LED THE CHINESE DELEGATION TO THE DRV EMBASSY RECEPTION IN PEKING, NOT CHOU EN-LAI, WHO HAD ATTENDED EVERY YEAR SINCE 1964. BRIEF TOASTS RATHER THAN LENGTHY SPEECHES WERE EXCHANGED, AND PEKING'S PLEDGES OF SUPPORT AT THE RECEPTION AND IN THE CONGRATULATORY MESSAGE SIGNED BY THE CHINESE LEADERSHIP WERE SUBDUED AND WERE CONFINED TO CIVILIAN ENTERPRISES.

CHINA'S PRIORITIES AND OUTLOOK TOWARD VIETNAM WERE CLEARLY REFLECTED IN ITS HANDLING OF THE CHINESE AID SHIPMENT TO THE PRG IN NORTHERN SOUTH VIETNAM ON 2 SEPTEMBER. THE CHINESE HAVE GONE TO SOME LENGTH TO STRESS THAT THE SHIPMENT WAS FOR CIVILIAN, NOT MILITARY, PURPOSES AND THEREFORE CONSISTENT WITH PEKING'S POSITION

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THAT THE WAR HAS ENDED AND ECONOMIC RECONSTRUCTION STARTED.

CHINESE RESTRAINT ALSO WAS APPARENT DURING RECENT STOPOVERS IN PEKING BY NORTH VIETNAMESE PARTY LEADER LE DUAN AND PREMIER PHAM VAN DONG. HCHA DID NOT GO INTO ANY DETAILS ABOUT LE DUAN'S MEETING WITH CHOU EN-LAI IN LATE AUGUST, AND ITS DESCRIPTION OF CHOU'S MEETING WITH DONG IN MID-AUGUST WAS PERFUNCTORY. THE NORTH VIETNAMESE ACCOUNTS ALSO WERE LESS ENTHUSIASTIC THAN USUAL, SUGGESTING THE TWO SIDES ENCOUNTERED SEVERAL AREAS OF DISAGREEMENT, ALMOST CERTAINLY INCLUDING CHINESE MILITARY AID.

IT HAS BEEN CLEAR FOR SOME TIME THAT PEKING AND HANOI DIFFER OVER THE COMPOSITION AND LEVEL OF ASSISTANCE THAT THE CHINESE SHOULD DISPATCH SOUTHWARD. NORTH VIETNAM OBVIOUSLY WANTS MORE MILITARY AID THAN CHINA IS WILLING TO SEND. FOR EXAMPLE, HANOI PUBLICIZED AN ACCOUNT OF A CEREMONY IN CANTON IN WHICH THE NORTH VIETNAMESE AMBASSADOR DECORATED CHINESE INDIVIDUALS AND UNITS INVOLVED IN TRANSPORTING MILITARY AID TO NORTH VIETNAM DURING THE WAR; THE CHINESE PRESS HAS NOT MENTIONED THE CEREMONY.

PEKING HAS ALSO MAINTAINED A LOW PROFILE WITH RESPECT TO

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THE SITUATION IN CAMBODIA. FOREIGN MINISTER CHI PENG-FEI OFFERED PEKING'S FIRST AUTHORITATIVE ENDORSEMENT OF THE MAJOR STATEMENT BY SIHANOUK'S EXILE GOVERNMENT IN MID-AUGUST, BUT IT CAME IN A ROUTINE WAY DURING THE DRV NATIONAL DAY RECEPTION. CHOU EN-LAI BARELY MENTIONED CAMBODIA IN HIS POLITICAL REPORT TO CHINA'S PARTY CONGRESS. WHILE CONTINUING TO REPLAY MAJOR STATEMENTS OF THE CAMBODIAN INSURGENTS, PEKING RECENTLY HAS HEAVILY EDITED OUT //CRITICISM OF THE US AND//REFERENCES TO THAI AND SOUTH VIETNAMESE SUPPORT FOR PHNOM PENH. NCNA DID BROADCAST A LENGTHY ARTICLE ON CURRENT DEVELOPMENTS IN CAMBODIA ON 6 SEPTEMBER, BUT IT APPARENTLY WAS PRIMARILY INTENDED AS AN ANTI-SOVIET POLEMIC AND OFFERED NO INSIGHTS INTO PEKING'S CURRENT THINKING ON THE CAMBODIAN SITUATION. (CONFIDENTIAL)

2. NORTH VIETNAM: HANOI RECEIVED FIDEL CASTRO LAST WEEK WITH MORE WARMTH AND ENTHUSIASM THAN IT HAD SHOWN A VISITING LEADER IN SOME TIME. DURING THE 5-DAY VISIT, WHICH ENDED ON 17 SEPTEMBER, PRACTICALLY THE ENTIRE NORTH VIETNAMESE LEADERSHIP TURNED OUT. THERE WERE EMBRACES AND VERBAL AND FLORAL BOUQUETS.

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AND PRESIDENT TON DUC THANG WENT SO FAR AS TO CALL THE CUBAN VISITOR HANOI'S "CLOSEST FRIEND." THE VIETNAMESE COMMUNISTS HAVE LONG FELT A SPECIAL AFFINITY FOR THEIR REVOLUTIONARY COMRADES IN HAVANA, AND THEIR FEELINGS HAVE WARMED DURING THE LAST YEAR AS HANOI'S RELATIONS WITH MOSCOW AND PEKING BECAME MORE TROUBLED.

ON 15 SEPTEMBER CASTRO WAS WHISKED DOWN TO QUANG TRI PROVINCE--IN THE "LIBERATED ZONE"--FOR A WELL-PUBLICIZED VISIT (THE FIRST BY A FOREIGN HEAD OF GOVERNMENT). THEIR SIDE TRIP WAS CLEARLY PART OF THE CONTINUING EFFORT TO BOOST THE PRG'S INTERNATIONAL PRESTIGE. CUBA HAS ALWAYS BEEN THE MOST FORTHCOMING OF THE COMMUNIST STATES TOWARD THE VIET CONG. HAVANA HAD AN ENVOY ACCREDITED TO THE NATIONAL LIBERATION FRONT EVEN BEFORE THE PRG WAS CREATED IN 1969. THE RANKING PRG FIGURE TO GREET CASTRO WAS THE ELUSIVE DEFENSE MINISTER, "TRAN NAM TRUNG," WHOSE REAL IDENTITY HAS NEVER BEEN REVEALED.

TALKS BETWEEN THE NORTH VIETNAMESE AND CUBAN LEADERS APPARENTLY DID NOT DWELL MUCH ON SUBSTANCE. BOTH SIDES WERE MORE INTERESTED IN REAFFIRMING THEIR WARM TIES//AND DENOUNCING "US

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IMPERIALIST" INVOLVEMENT IN THE CHILEAN COUP.//HARDI RADIO ANNOUNCED THAT THE VISIT WAS CUT SHORT BECAUSE OF EVENTS IN CHILE, AND THERE IS A POSSIBILITY CASTRO MAY GO ON TO THE UN TO SPEAK ABOUT CHILE. (CONFIDENTIAL)

3. CAMBODIA: PHNOM PENH'S PROSPECTS FOR RETAINING ITS SEAT AT THE UNITED NATIONS HAVE BEEN STRENGTHENED BY JAPAN'S AGREEMENT TO SERVE ON THE CREDENTIALS COMMITTEE OF THE GENERAL ASSEMBLY. JAPAN NOW REPRESENTS THE SWING VOTE ON THE COMMITTEE, WHICH CONSISTS OF DELEGATES FROM NINE COUNTRIES. IN ADDITION TO JAPAN, //THE US, //NICARAGUA, URUGUAY, AND GREECE CAN BE EXPECTED TO VALIDATE PHNOM PENH'S CREDENTIALS OVER THE POSSIBLE OBJECTIONS OF THE REMAINING FOUR COUNTRIES--CHINA, THE SOVIET UNION, TANZANIA, AND THE CENTRAL AFRICAN REPUBLIC.

K1X ACCORDING TO [REDACTED] THE CHINESE ARE WELL AWARE OF THE WAY THAT THE COMMITTEE HAS BEEN LOADED IN FAVOR OF THE LON NOL GOVERNMENT. THE COUNSELOR RECENTLY TOLD A CHINESE DIPLOMAT THAT CREDENTIALS ARE A MATTER OF FORM AND THAT MEMBERSHIP ISSUES SHOULD NOT BE SUBJECTED TO "BACK DOOR" MANEUVERS.

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THE CHINESE SAID THAT HE UNDERSTOOD, AND AGREED TO SERVE ON THE COMMITTEE. (CONFIDENTIAL)

4. CAMBODIA: PHNOM PENH'S RICE SITUATION WILL REMAIN PRECARIOUS UNTIL NEW RELIEF COMMITMENTS BEGIN TO ARRIVE. AS OF 18 SEPTEMBER, GOVERNMENT RICE STOCKS REPRESENTED ABOUT THREE WEEKS' SUPPLY. THAILAND HAS AGREED TO DELIVER 12,500 TONS OF RICE, BUT GOVERNMENT STOCKS ARE LIKELY TO DWINDLE TO ABOUT A TWO-WEEK LEVEL BEFORE THE SHIPMENTS ARRIVE. FINAL AGREEMENTS STILL HAVE TO BE WORKED OUT FOR AN ADDITIONAL 12,500 TONS FROM THAILAND AND 5,000 TONS TENTATIVELY OFFERED BY JAPAN. CONCLUSION OF THESE AGREEMENTS WOULD AFFORD SUFFICIENT RICE STOCKS TO COVER CONSUMPTION DEMANDS UNTIL EARLY DECEMBER. ANOTHER 5,000 TONS OF RICE IS AVAILABLE IN BATTAMBANG, BUT ACCESS TO THESE STOCKS HAS BEEN DENIED BY THE INTERDICTION OF ROUTE 5.

MEANWHILE, THE LON NOL GOVERNMENT HAS AGREED TO REDUCE RICE DISTRIBUTION RATES TO CONSERVE STOCKS. THE CONSERVATION POLICY COULD BE SEVERELY STRAINED, HOWEVER, BY INCREASING DEMANDS COMING FROM REFUGEE RELIEF ORGANIZATIONS IN PHNOM PENH AND KOMPONG SOM.

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AS WELL AS PRESSURE FROM THE CAMBODIAN ARMY TO INCREASE DISTRIBUTION ABOVE CURRENT LEVELS.

CIVILIAN STOCKS OF ALL PETROLEUM PRODUCTS CURRENTLY STAND AT TWO OR MORE WEEKS' SUPPLY. THE NEXT MEKONG RIVER CONVOY IS DUE TO ARRIVE ON 23 SEPTEMBER. (SECRET)

5. CAMBODIA: THE GOVERNMENT'S POSITION AT KOMPONG CHAM CONTINUES TO IMPROVE. CAMBODIAN ARMY UNITS ON 18 SEPTEMBER DISLODGED THE REMAINING KHMER COMMUNIST TROOPS FROM THE UNIVERSITY AREA ON THE CITY'S WESTERN EDGE, WHICH HAD BEEN UNDER INSURGENT CONTROL FOR ALMOST TWO WEEKS. OTHER GOVERNMENT FORCES ARE PUSHING OUT FROM THE CITY TO THE NORTH AND SOUTH, AND ARMY UNITS HOLDING THE AIRSTRIP JUST NORTHWEST OF KOMPONG CHAM CONTINUE TO FEND OFF GROUND PROBES.

IN THE PHNOM PENH AREA, INSURGENT FORCES STILL CONTROL A SHORT STRETCH OF ROUTE 1 SEVEN MILES SOUTHEAST OF THE CAPITAL. GOVERNMENT CLEARING OPERATIONS BACKED BY ARMOR AND ARTILLERY, ARE BEING SLOWED BY THE NEED TO USE GROUND TROOPS TO DISLODGE ENEMY ELEMENTS FROM POPULATED VILLAGES ALONG THE HIGHWAY. ON

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THE OPPOSITE SIDE OF PHNOM PENH, GOVERNMENT FORCES ON 11 SEPTEMBER REPORTEDLY BROKE THE INSURGENTS' THREE-WEEK HOLD OVER A SEGMENT OF ROUTE 4 NEAR ANG SNUOL, TEN MILES FROM POCHENTONG AIRPORT. CONVOYS COULD BEGIN MOVING BETWEEN THE CAPITAL AND THE SEAPORT OF KOMPONG SOM IN THE NEXT FEW DAYS. ROUTE 5 MEANWHILE, IS STILL CUT 35 MILES NORTH OF PHNOM PENH. {SECRET}

6. INDONESIA - SOUTH KOREA: JAKARTA ANNOUNCED ON 18 SEPTEMBER THAT IT WILL UPGRADE ITS MISSION IN SEOUL TO THE AMBASSADORIAL LEVEL. INDONESIA EXCHANGED AMBASSADORS WITH NORTH KOREA IN 1964. {CONFIDENTIAL} E-2 IMPDET.H

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MIDDLE EAST AFRICA BRIEF

1. SOUTH ASIA: IMPLEMENTATION OF LAST MONTH'S INDO-PAKISTAN AGREEMENT, UNDER WHICH DETAINEES HELD IN PAKISTAN, INDIA AND BANGLADESH ARE TO BE REPATRIATED, BEGAN ON 19 SEPTEMBER. TRANSPORTATION ARRANGEMENTS FOR THE EVENTUAL MOVEMENT OF SEVERAL HUNDRED THOUSAND PEOPLE WILL BE HANDLED BY THE UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES (UNHCR). AN AIRLIFT FROM 19-30 SEPTEMBER WILL CARRY SOME 2000 BENGALEES, INCLUDING SENIOR CIVIL SERVANTS, FROM LAHORE TO DACCA AND ABOUT 2600 WEST PAKISTANIS AND BIHARIS ON THE RETURN FLIGHTS. ON 28 AND 29 SEPTEMBER INDIA WILL RETURN BY TRAIN 1600 OF THE SOME 90,000 PAKISTANI POWS HELD IN INDIA SINCE DECEMBER 1971. THE REMAINING CIVILIANS WILL BE MOVED BY SEA BETWEEN CHITTAGONG AND KARACHI, BUT THE UNHCR HAS RECEIVED NO FIRM COMMITMENTS AS YET FOR SHIPS TO CARRY OUT THE TRANSFERS.

THE DECISION TO BEGIN REPATRIATION EFFORTS IMMEDIATELY CAME AS SOMETHING OF A SURPRISE SINCE THE UNHCR WAS SUPPOSEDLY HAVING DIFFICULTY IN ARRANGING TRANSPORT. BOTH THE INDIANS AND

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THE PAKISTANIS, HOWEVER, ARE ANXIOUS TO SHOW GOOD FAITH AND PROGRESS ON THIS LONG-DELAYED AND COMPLICATED MATTER. NEW DELHI APPARENTLY ACCEDED TO PAKISTANI PRESSURE FOR AN EARLY BEGINNING TO THE TRANSFERS OF THE POWS AS A SOP TO PRIME MINISTER BHUTTO, WHO WILL FIND IT ADVANTAGEOUS, //BOTH IN HIS TALKS WITH PRESIDENT NIXON AND// IN HIS SPEECH TO THE UNGA, TO ASSERT THAT THE REPATRIATION PROCESS HAS BEGUN.

IT PROBABLY WILL BE AT LEAST SEVERAL MONTHS UNTIL THE REPATRIATION EFFORTS ARE COMPLETED, AND SNAGS ARE ALMOST CERTAIN TO OCCUR. THE THORNY ISSUES OF WAR CRIMES TRIALS FOR 195 PAKISTANI POWS HELD IN INDIA, THE FINAL NUMBER OF BIHARIS TO BE REPATRIATED, AND BANGLADESH'S ADMISSION TO THE UN, STILL REMAIN UNRESOLVED AND WILL BE THE SUBJECT OF HARD BARGAINING. ADDITIONALLY, BANGLADESH HAS STATED IT CAN ONLY COME TO THE PROPOSED TRI-LATERAL TALKS ON THE 195 ON THE BASIS OF SOVEREIGN EQUALITY, IMPLYING THAT PRIOR PAKISTANI RECOGNITION IS REQUIRED. ON BALANCE, HOWEVER THE MOOD OF THE PARTIES IS CONCILIATORY AND THEIR INITIAL EFFORTS ON THE REPATRIATION ISSUE ARE A GOOD SIGN. (CONFIDENTIAL)

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